Covid-19: Transformations in Settlement and Integration Services

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Research Council of Canada

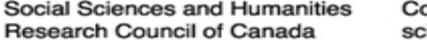






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Purpose

Health

Communities with low incomes, immigrants, essential workers hardest hit by COVID-19: study











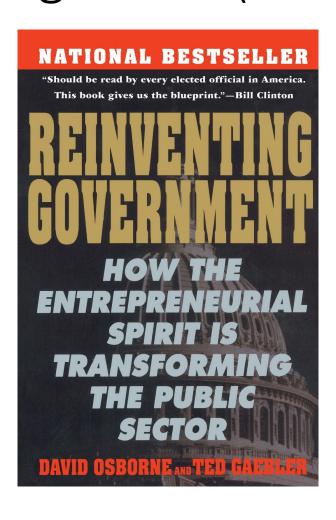
'Striking' trend seen in multiple provinces, says lead author of peer-reviewed paper



Lauren Pelley · CBC News · Posted: Feb 15, 2022 4:00 AM ET | Last Updated: February 15

- How did settlement and integration services adapt to pandemic?
- How did funding and contracting relationships influence service providers' adaptation?
- What lessons can we learn to enhance the future success of settlement and integration services?
- Expand on Slootje (Migation Policy Institute Europe, The COVID-19 Catalyst, 2022)

Canadian integration services and new public management (NPM)



- "Canadian" model relies on nonprofit organizations to deliver government-funded integration services
- Subject to New Public Management (NPM) principles:
 - State funds projects, not organizations
 - State sets accountability/reporting rules – strict targets and eligibility criteria
 - Adverse impacts on capacities, autonomy, and advocacy of nonprofit organizations
 - Reforms but NPM still embedded in approach
 - IRCC shifts during pandemic

Surveys and focus groups

Surveys

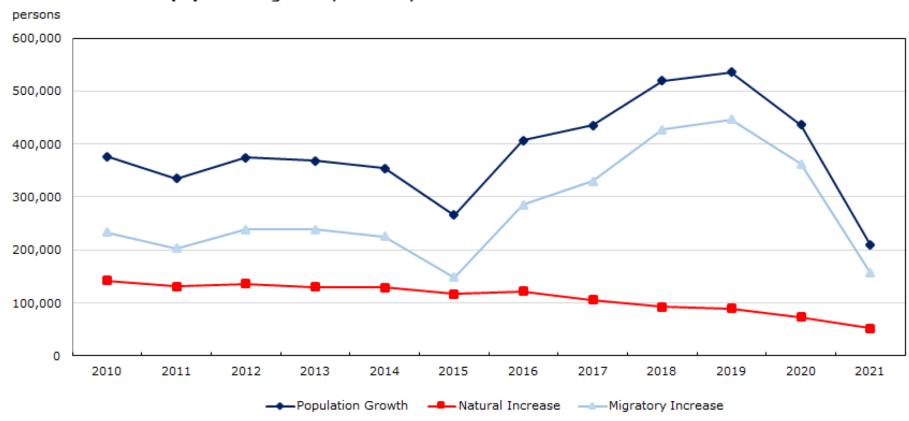
- Managers and workers at immigrant-serving agencies
- In English and French
- On-line surveys
- Manager survey
 - About 20 minutes
 - Demographics, impacts of pandemic on agency operations & concerns for future
 - 50 agencies
- Worker survey
 - About 15 minutes
 - Demographics, impacts of pandemic on working conditions & views about return to the office
 - 173 workers

Focus Groups

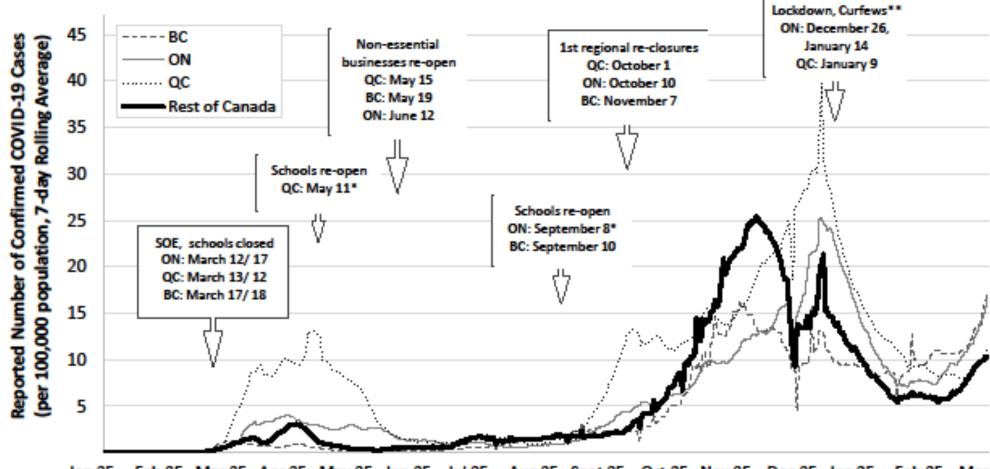
- Managers at:
 - immigrant-serving agencies
 - Local Immigration Partnerships (local planning tables that bring together agencies, other public institutions, and private sector representatives interested in immigration)
- Very preliminary but strongly indicative

Migration and Demography: Canada

Factors of annual population growth, Canada, 2010 to 2021



Source: Statistics Canada, Centre for Demography.

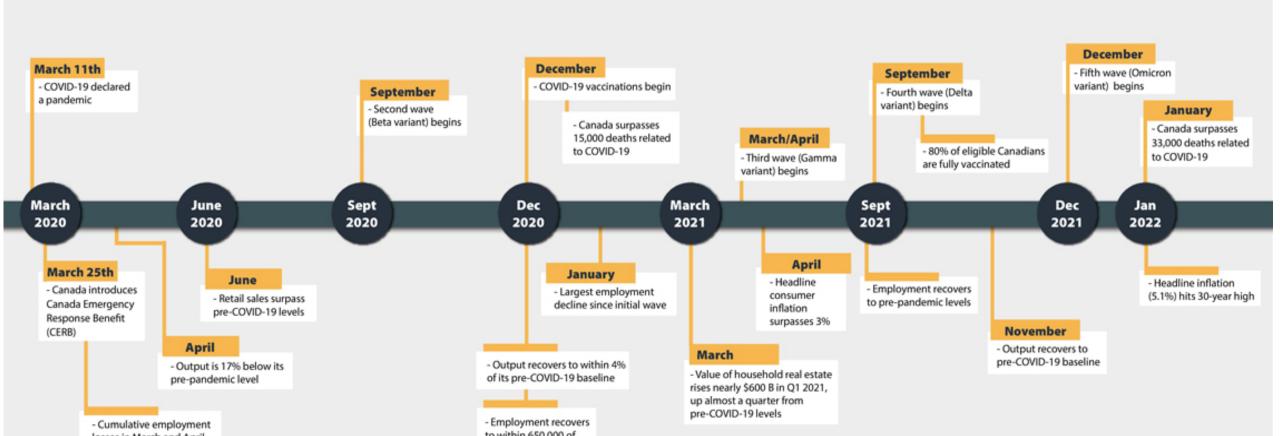


Jan 25 Feb 25 Mar 25 Apr 25 May 25 Jun 25 Jul 25 Aug 25 Sept 25 Oct 25 Nov 25 Dec 25 Jan 25 Feb 25 Mar 25

Reporting date (2020/21)

StatsCan (March 10/22): https://www150.statcan.gc.ca/n1/pub/11-631-x/11-631-x2022001-eng.htm

Social and economic impacts of COVID-19: Timeline



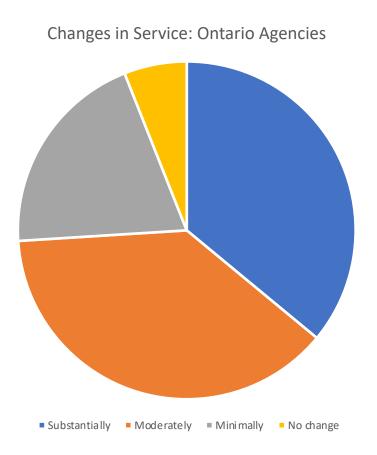
REPORTS AVAILABLE

- Pandemic Response Survey Results OCASI Agency Management
- Pandemic Response Survey Results OCASI Agency Frontline Workers
- Résultats du sondage sur les réponses à la pandémie mené auprès des gestionnaires d'organismes membres d'OCASI
- Résultats du sondage sur les réponses à la pandémie mené auprès de travailleurs de première ligne d'organismes members d'OCASI

All reports are available at https://bmrc-irmu.info.yorku.ca/conferences-2/

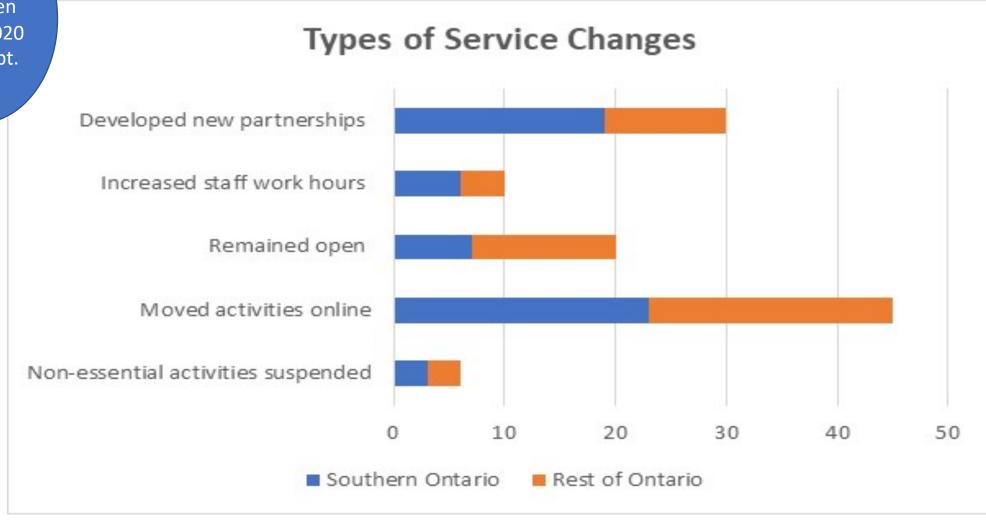
John Shields. Valerie Preston and Javesh D'Souza, "The Future of the Ontario

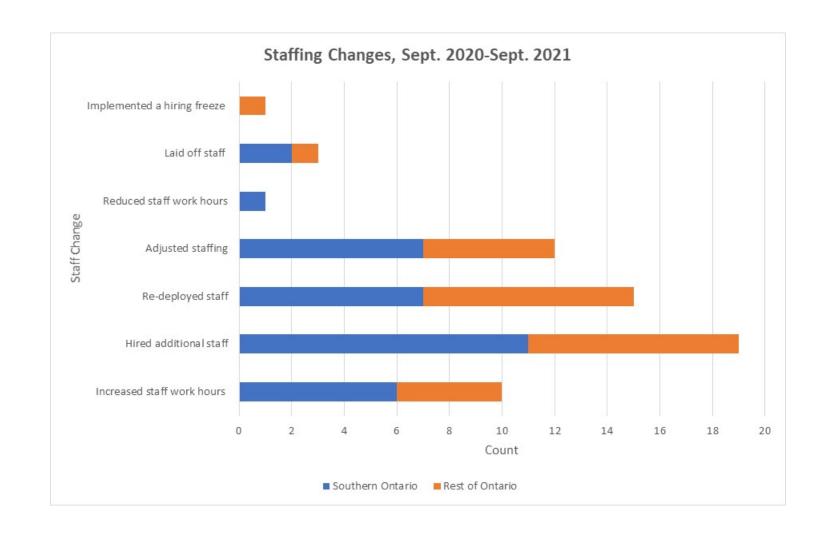
Tumultuous Times Service changes Sept. 2020-Sept. 2021



- Approximately three quarters of managers/agencies experienced substantial and moderate change
- Similar in all parts of the province:
 - Southern Ontario
 - Toronto to Kitchener-Waterloo and east to Niagara (including Hamilton)
 - Rest of Ontario

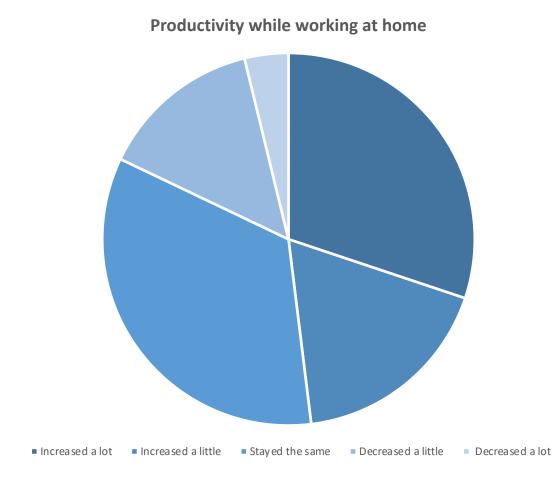
Change continued between Sept. 2020 and Sept. 2021





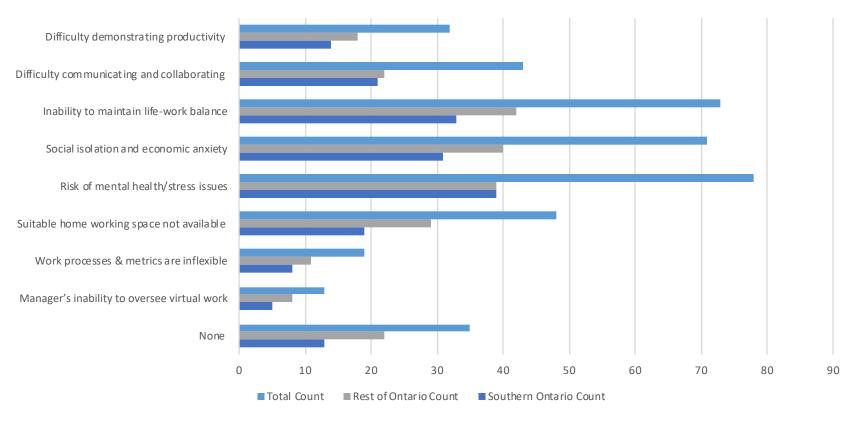
Period of continued adjustment and GROWTH

Workers' Views



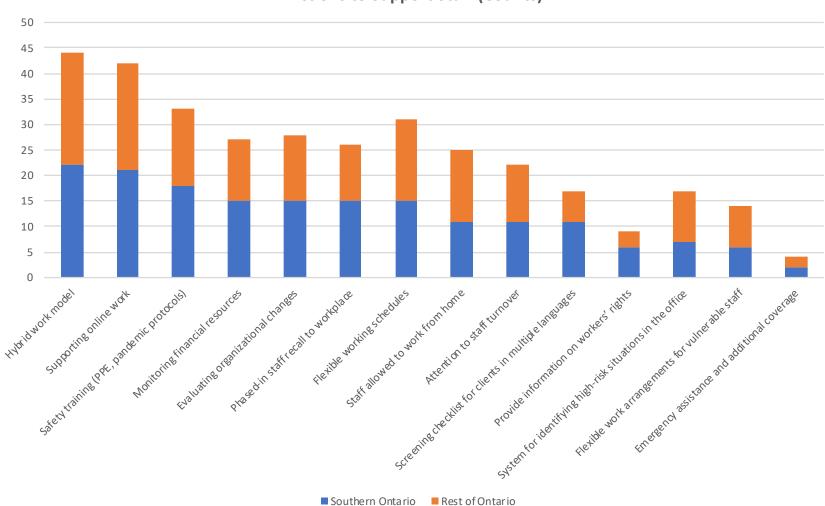
- Almost half, 49% feel productivity has increased
- Approximately one third, 34%, feel it has stayed the same
- For a minority, 17%, productivity has declined

Workers' Views: Challenges of Working Remotely



Many of these concerns are being addressed in management actions to support staff

Actions to Support Staff (Counts)



Most frequent actions concerned with working remotely and employee wellbeing

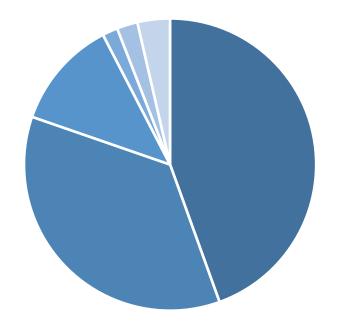
Satisfaction with Pandemic Responses

Managers

- Between Sept. 2020 and Sept. 2021, staff-management relations:
 - Improved 36.6%
 - Stayed the same 55.7%
 - Deteriorated 7.7%

Workers

Organization has taken appropriate actions



■ Strongly agree ■ Agree ■ Neither agree nor disagree ■ Disagree ■ Strongly disagree ■ Missing

Funding Stability

		TABLI	E 1					
Funding Changes and Responses, 2020-2021								
	Southe	ern Ontario	Rest o	f Ontario	Total			
	Count	% Responses	Count	% Responses	Count	Percent		
Changes in funding								
Lost continuing funding	4	66.7%	2	33.3%	6	11.5%		
Lost user fees/ donations	15	65.2%	8	34.8%	23	44.2%		
Applied for wage subsidy	7	63.6%	4	36.4%	11	21.1%		
Ineligible for govt. supports	2	28.6%	5	71.4%	7	13.5%		
Response to funding changes								
External financial aid	9	50.0%	9	50.0%	18	34.6%		
Used in-house expertise	10	47.6%	11	52.4%	21	40.4%		
Information webinars	14	46.7%	16	53.3%	30	57.7%		
Researched financial advice	4	40.0%	6	60.0%	10	19.2%		
Shared information	9	42.9%	12	57.1%	21	40.4%		
Initiative to diversify revenue								
None	9	45.0%	11	55.0%	20	38.5%		
Sales/fundraising	10	62.5%	6	37.5%	16	30.8%		
Lottery/raffle etc.	0	0.0%	0	0.0%	0	0.0%		
Running events	2	100.0%	0	0.0%	2	3.8%		
Extending social enterprise	6	60.0%	4	40.0%	10	19.2%		

Agencies maintained continuing funding, lost independent sources

Agencies sought information, few took other actions

Respondents could choose as many responses as applicable so percentages do not sum to 100.0%. Percent is calculated as percentage of total number of agencies.

Significance of Funding

'Recovering from the pandemic while also confronting new challenges is stretching the sector thin and antiquated funding models are failing. Over and over again, the sector has critiqued short-term and program-specific funding as they do not cover general operating costs necessary for nonprofits to deliver their programs and services. ... Flexible and targeted funding is crucial to oragnizations' ability to respond quickly to a changing environment and deploy resources accordingly. The need for flexibility is especially important now during periods of rapid change' (ONN and AFO, State of the Sector During Uncertain Times, 2022, p. 11).

Collaboration not Competition

	TABLE 2		
	Competition for Clients		
Clients who live outside your local area	Increased	32	61.5%
	Stayed the same	15	28.8%
	Decreased	5	9.7%
Competition for clients with other	Increased	13	25.0%
organizations	Stayed the same	35	67.3%
	Decreased	4	7.7%

Conclusions

- Adaptation to pandemic conditions continued after Wave 1 :
 - Additional services moved online, some in-person services restored and mix of services changed
 - Managers/agencies tried to respond to worker concerns, often with some success
- Challenge to NPM since success of ISAs is associated with suspension of NPM principles :
 - Sustained federal government funding despite decline in immigration
 - Some flexibility in use of funds, especially for technology
 - Suspension of service targets
 - Responsive, regular and respectful communication between funders and ISAs
 - Less competition among ISAs
- What happens next (build-back-better or return to past practices)?
- What about diversity of agencies and workers?



Many, many thanks

- Frontline workers and managers throughout Ontario ISAs
- OCASI staff
- BMRC Advisory Group for this project



Thank you

Questions/Comments

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